

Vineyard Wind, LLC
EFSB 17-05/D.P.U. 18-18, 18-19
Exhibit TOB-EJ-1
Date: September 11, 2018
Presiding Officer: Kathryn Sedor
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COMMONWEALTH OF MASSACHUSETTS
ENERGY FACILITIES SITING BOARD
EFSB 17-05/D.P.U. 18-18; 18-19

DIRECT TESTIMONY OF ELIZABETH JENKINS

Q. Please state your name, position, and employer.

A. Elizabeth S. Jenkins, AICP, Director of Planning and Development, Town of Barnstable

Q. On whose behalf are you testifying?

A. The Town of Barnstable.

Q. Please tell us about your education and professional background.

A. My resume is attached.

Q. What is the purpose of your testimony?

A. As the Town's Chief Planner charged with reviewing and encouraging new development and economic growth consistent with the Town's Zoning, Historic, Conservation and Regulatory regimen, I am very familiar with the property composing the Hyannis Water and Fire Districts. I am also well aware of the the challenges it faces and the risks that the Vineyard Wind project in Independence Park pose to the water system in particular and the interests of residents and businesses located there. I have been asked to examine this project and provide evidence to the Siting Board.

Q. In your opinion, is it appropriate for the EFSB to waive application of the Town's zoning as applied to groundwater and wellhead protection?

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49 A. I am firmly of the opinion that waiving the town's zoning ordinances that
50 protect groundwater and wellhead is terrible public policy. The Town spent a great
51 deal of time, effort, and resources, to study how best to protect the Town's water
52 supplies town-wide, and especially in the densely developed village of Hyannis.
53 The Town Council then enacted numerous zoning standards and overlay districts
54 that were carefully drafted to balance the intense historical development of the
55 district with protections for local water supplies.

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57 These efforts, undertaken and executed by local officials with a great deal of local
58 knowledge, cannot be replicated adequately at a remote level.

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60 Moreover, Vineyard Wind has made absolutely no effort to reach out to either my
61 office or to the Zoning Board of Appeals and Board of Health to explore whether
62 its project can meet the standards of protection mandated by our zoning ordinance.
63 To blindly assert that it cannot accomplish its goals within the framework of local
64 water protection enactments, without even trying to do so, is offensive to sound
65 planning, public policy, and simple good faith. The risks that will materialize if
66 expediency and simplicity supplant local knowledge and cautious analysis required
67 in light of the extraordinary sensitivity of the local water supply to chemical insult.

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69 It is not an overstatement that Vineyard Wind's willingness to bypass local process
70 belies its claims of environmental concern. All conservation efforts begin at home
71 and Vineyard Wind simply does not get that concept.

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73 Q. Are there state guidelines that mandate rigorous protection of public water
74 supplies that in turn drove the development and enactment of Barnstable's water-
75 focused zoning protections?

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77 A. Yes. The MADEP requires that rigorous zoning protections for public water
78 supplies be put in place before DEP will authorize development of new public
79 wells in municipalities. A document entitled, "Wellhead Protection Guidance The
80 Best Effort Requirement 310 CMR 22.21(1)" is attached. In summary, the policy

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88 requires wellhead protection districts to be enacted via zoning and other controls
89 that prohibit activities in the Zone II areas of such proposed wells.

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91 Any suggestion that Barnstable's wellhead and groundwater protection zoning,
92 enacted pursuant to 310 CMR 22.21 should be waived flies directly in the face of
93 long-established DEP policy designed to protect perhaps our most precious
94 community asset, the destruction of which would destroy not only Hyannis and the
95 Town, but have massive impacts on the region.

96 Q. What are some of the relevant demographics of Hyannis Village?
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98 A. There are 1,253 businesses that employ 20,117 personnel. Annual business
99 payroll is in excess of \$915,000,000. There are 2,282 hotel rooms in 24
100 establishments in Hyannis. There are also 8,647 housing units with a year-round
101 population of 14,398.


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103 Q. What are the residential and commercial/business assessed values in Hyannis as
104 well as the tax receipts from Hyannis?

105 A. I will provide those in a supplemental response.

106 Q. Does this conclude your testimony?
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108 A. Subject to rebuttal testimony, the SDEIR MEPA filing, and further discovery, it
109 does.

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111 Signed under the pains and penalties of perjury at Barnstable this 13th day of
112 September, 2018.

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Elizabeth Jenkins

Elizabeth S. Jenkins, AICP

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QUALIFICATIONS

Highly effective municipal government leader and practiced planner with extensive experience in community planning and a passion for creating authentic, resilient and beautiful communities. Proven experience in the development of public policy that balances diverse community interests. Experience with public engagement, development and implementation of economic development initiatives, zoning and regulatory review, small area planning, and hazard planning and coastal resource management. Experienced qualitative and quantitative researcher.

EDUCATION

Masters Degree, University of Minnesota (Humphrey Institute) Urban and Regional Planning: Land use and urban design	2006
Masters Certificate, Suffolk University Local Government Leadership and Management	2014
Bachelor of Arts, University of Wisconsin-Madison Sociology	2003

PROFESSIONAL EXPERIENCE

Town of Barnstable, Massachusetts

Director, Planning & Development Department

2017-present

Senior Planner

2016-2017

Principal Planner

2010-2016

- Lead and manage the Planning & Development Department and its six programs, including Comprehensive Planning, Regulatory Review, Community Development, Economic Development, Conservation and Parking Management
- Initiate and lead strategic economic development initiatives, including development of a downtown cultural district and public-private partnerships to promote economic resilience of historic downtown main street and working waterfront
- Advance affordable, workforce, and market-rate housing initiatives to support a year-round, intergenerational community in a seasonal market
- Provide technical assistance to regulatory boards and commissions
- Lead planner on local Hazard Mitigation Plan and coastal floodplain management projects
- Coordination climate change awareness initiatives and research partnerships

City of Raymore, Missouri

2006-2009

Planner & Associate Planner

- Managed development applications at all stages review process, from pre-application conference to Planning and Zoning Commission presentation
- Recommended comprehensive plan updates to Planning and Zoning Commission
- Lead neighborhood planning processes and guided implementation of plan recommendations
- Member of municipal sustainability planning team
- Daily administration of zoning code and sign regulations

OTHER AFFILIATIONS, EXPERIENCE AND RECOGNITIONS

American Institute of Certified Planners

- Certified Planner with a commitment to the AICP Code of Ethics and Professional Conduct

American Planning Association, Massachusetts Chapter

- Cape & Islands Regional Representative, 2014 - present
- Co-presenter at Southern New England APA Planning Conference, October 24, 2014 with McMahon and Horsley Witten Group: Corridor Re-Mix: Connecting the Nodes in Marstons Mills, MA

Cape & Plymouth Business 40 Under 40, 2018 Awardee

- This program spotlights the region's top young business leaders who excel in their industry and show dynamic leadership and a commitment to community service

Massachusetts Municipal Personnel Association, UMass Boston Collins Center, UMass Amherst Workplace Learning & Development and Massachusetts Municipal Association

- Supervisory Leadership Development Program, Fall 2012

Cape Cod Young Professionals, Member

- Served on Advisory Panel on White Paper to address retention and attraction of young professionals to the region